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PAGE 01 GENEVA 00350 01 OF 03 180946Z  
ACTION IO-16

INFO	LOG-00	AF-01	AID-01	AMAD-01	ARA-01	CIAE-00	OASY-00
	DODE-00	EAP-01	EB-01	EUR-01	OIGO-01	H-01	TEDE-00
	INR-00	L-01	ADS-00	NEA-01	NSAE-00	NSCE-00	OIC-02
	PA-01	PRS-01	P-01	SP-00	SR-00	SS-00	STR-01
	TRSE-00	USIE-00	SA-01	PRM-10	PRME-01	DRL-09	G-00

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P 180938Z JAN 95  
FM USMISSION GENEVA  
TO SECSTATE WASHDC PRIORITY 7833  
INFO RWANDA COLLECTIVE

C O N F I D E N T I A L SECTION 01 OF 03 GENEVA 000350

E.O. 12356: DECL:OADR  
TAGS: PHUM, PREF, UNHRC-1, RW  
SUBJECT: RWANDA: ASSISTANT SECRETARY MOOSE'S  
MEETING WITH UN HIGH COMMISSIONER FOR HUMAN RIGHTS

1. CONFIDENTIAL - ENTIRE TEXT.

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SUMMARY  
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2. IN A JANUARY 17 MEETING, UN HIGH COMMISSIONER FOR  
HUMAN RIGHTS (HCHR) AYALA LASSO DISCUSSED THE STATUS  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 GENEVA 00350 01 OF 03 180946Z  
OF UN HUMAN RIGHTS ACTIVITIES IN RWANDA WITH

UNCLASSIFIED

ASSISTANT SECRETARY MOOSE. THE HCHR DESCRIBED THE MONITORS PROGRAM AS MOVING AHEAD WELL, WITH 76 MONITORS NOW IN ALL PARTS OF THE COUNTRY. THE GOR HAS ASKED THAT CONSIDERATION BE GIVEN TO DOUBLING THE ORIGINAL TARGET FIGURE FOR THE NUMBER OF MONITORS. REPORTING BY THE MONITORS HAS BEEN UNEVEN BUT IS IMPROVING; THE HCHR IS PREPARED TO SHARE REPORTS WITH US. AYALA IS GIVING HIGH PRIORITY TO PROGRAMS ON THE ADMINISTRATION OF JUSTICE; HE IS CONCERNED ABOUT COORDINATION WITH UNDP IN THIS FIELD. THE HUMAN RIGHTS FIELD MISSION'S INVESTIGATIONS UNIT WILL BE TRANSFERRED TO THE CONTROL OF JUSTICE GOLDSTONE, BUT WILL REMAIN OPERATIONAL UNTIL THE TRIBUNAL IS UP AND RUNNING IN RWANDA. AYALA IS DEEPLY CONCERNED OVER FUNDING PROSPECTS. CASH CONTRIBUTIONS ARE RUNNING FAR BEHIND PLEDGES. FUNDS WILL BE EXHAUSTED BY THE END OF FEBRUARY. MOOSE EXPRESSED APPRECIATION FOR AYALA'S EFFORTS. HE SHARED AYALA'S ASSESSMENT THAT THE WORK OF THE HUMAN RIGHTS FIELD MISSION HAS IMPROVED CONSIDERABLY IN RECENT WEEKS. END SUMMARY.

3. ASSISTANT SECRETARY FOR AFRICAN AFFAIRS GEORGE MOOSE MET JANUARY 17 WITH HIGH COMMISSIONER FOR HUMAN RIGHTS AYALA LASSO FOR A DISCUSSION OF RWANDA, PRIOR TO THE GENEVA MEETING OF THE RWANDA OPERATIONAL SUPPORT GROUP. MOOSE WAS ACCOMPANIED BY AMBASSADOR DANIEL SPIEGEL, AMBASSADOR TOWNSEND FRIEDMAN, AMBASSADOR DAVID RAWSON, ZAIRE DESK OFFICER TERRY MCCULLEY AND POLCOUNS. THE HCHR WAS JOINED BY HIS SPECIAL ASSISTANT, ABBE LOWELL. THE MEETING BEGAN  
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PAGE 03 GENEVA 00350 01 OF 03 180946Z  
WITH PLEASANTRIES, RECALLING MOOSE AND AYALA'S  
PREVIOUS WORK TOGETHER IN NEW YORK.

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MONITORS  
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4. OPENING THE SUBSTANTIVE DISCUSSION, AYALA COMMENTED THAT THE HUMAN RIGHTS MONITORS PROGRAM IN RWANDA IS MAKING SUBSTANTIAL PROGRESS. HE OFFERED

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HIS THANKS TO THE USG FOR ITS CONTINUING ASSISTANCE. AYALA SAID THAT ACCORDING TO BILL CLARENCE, CHIEF OF THE KIGALI FIELD OFFICE, MORALE AMONG THE MONITORS IS NOW HIGH. FIELD OFFICERS HAVE BECOME ACTIVELY INVOLVED IN PROGRAMS TO BUILD CONFIDENCE AND TO REBUILD A CIVIL SOCIETY IN RWANDA. THEY ARE COOPERATING CLOSELY WITH GOVERNMENT OFFICIALS IN THE PREFECTURES, TO DEVELOP USEFUL PROGRAMS. THE HCHR'S OFFICE IN KIGALI HAS BEEN RESTRUCTURED INTO THREE UNITS DEALING WITH LEGAL ANALYSIS AND COORDINATION, MONITORING, AND TECHNICAL ASSISTANCE.

5. THERE ARE NOW 76 FIELD MONITORS ON THE GROUND, WITH FOUR MORE SCHEDULED TO ARRIVE JANUARY 18. AYALA REPORTED THAT AFTER EXTENDED DISCUSSIONS, HE WAS ABLE TO REACH AGREEMENT WITH THE EUROPEAN UNION FOR THE DEPLOYMENT OF AN ADDITIONAL 36 MONITORS. THIS GROUP WILL REACH RWANDA IN FEBRUARY, BRINGING THEIR OWN LOGISTICS. AYALA IS ALSO WORKING WITH THE UN VOLUNTEERS TO EXPAND THEIR PARTICIPATION IN MONITORING. HE WILL DEPLOY UNVS, HOWEVER, ONLY AS  
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 GENEVA 00350 01 OF 03 180946Z  
THE LOGISTICAL SITUATION ON THE GROUND PERMITS. THE FIELD MISSION NOW HAS OFFICES IN SEVEN PREFECTURES AND IS WORKING TO ESTABLISH ITSELF IN EIGHT MORE.

6. MOOSE SHARED AYALA'S ASSESSMENT OF IMPROVEMENTS IN THE FIELD OPERATIONS IN RECENT WEEKS. HE COMMENTED THAT HE HAD HEARD OF A RAWANDAN GOVERNMENT REQUEST TO DOUBLE THE TARGET FIGURE FOR THE TOTAL NUMBER OF MONITORS TO 300. AYALA REPLIED THAT FOR THE MOMENT, HE IS CONCENTRATING ON GETTING THE INITIAL 147 IN PLACE. INCREASING THE NUMBERS WOULD REQUIRE SUBSTANTIAL NEW FUNDING. ABBE LOWELL SAID THE PROPOSAL TO INCREASE THE TARGET FIGURE HAD COME FROM THE RWANDAN MINISTER OF JUSTICE. THIS IS A GOOD SIGN, WHICH REFLECTS THAT THE RWANDANS ARE PLEASED WITH THE WORK OF THE MONITORS.

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REPORTING

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7. MOOSE ASKED AYALA TO DESCRIBE THE REPORTING MECHANISMS USED BY THE MONITORS. AYALA REPLIED THAT HIS OFFICE HAS DEVELOPED A MODEL REPORTING FORMAT TO

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CONFIDENTIAL PTQ0117

PAGE 01 GENEVA 00350 02 OF 03 180946Z  
ACTION IO-16

INFO	LOG-00	AF-01	AID-01	AMAD-01	ARA-01	CIAE-00	OASY-00
	DODE-00	EAP-01	EB-01	EUR-01	OIGO-01	FBIE-00	H-01
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FM USMISSION GENEVA  
TO SECSTATE WASHDC PRIORITY 7834  
INFO RWANDA COLLECTIVE

C O N F I D E N T I A L SECTION 02 OF 03 GENEVA 000350

E.O. 12356: DECL:OADR  
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MEETING WITH UN HIGH COMMISSIONER FOR HUMAN RIGHTS

BE USED BY THE TEAMS IN THE COUNTRYSIDE. UP TO NOW, HOWEVER, THE SYSTEM HAS NOT FUNCTIONED TO HIS SATISFACTION; REPORTING HAS OFTEN BEEN INCOMPLETE OR SUPERFICIAL. A NEW SYSTEM IS BEING PUT IN PLACE UNDER WHICH FIELD OPERATIONS CHIEF CLARENCE WILL FORWARD REPORTS TO GENEVA FOR REVIEW. THE HCHR PLANS TO ARRANGE WEEKLY BRIEFINGS FOR THE DIPLOMATIC CORPS IN GENEVA; THE FIRST MAY TAKE PLACE THIS WEEK.

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CONFIDENTIAL

PAGE 02 GENEVA 00350 02 OF 03 180946Z  
LOWELL ADDED THAT HE WOULD BE PREPARED TO MAKE REPORTS FROM KIGALI AVAILABLE TO THE USG. RAWSON POINTED OUT THAT COMMUNICATIONS ARE SO BAD INSIDE RWANDA THAT NGO REPORTING ON DEVELOPMENTS WILL SOMETIMES REACH GENEVA WELL BEFORE THE MINISTRY OF JUSTICE IN RWANDA LEARNS OF THE SAME DEVELOPMENTS.

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ADMINISTRATION OF JUSTICE  
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8. AMBASSADOR RAWSON EXPRESSED SOME CONCERN ABOUT COORDINATION OF UN EFFORTS TO PROMOTE IMPROVED ADMINISTRATION OF JUSTICE, ASKING AYALA WHO WAS IN CHARGE. AYALA SHARED RAWSON'S CONCERN OVER THE SITUATION. HE UNDERScoreD THE IMPORTANCE HE PERSONALLY ATTACHES TO ADMINISTRATION OF JUSTICE PROGRAMS, POINTING OUT THAT THIS WAS THE FIRST REQUEST HE HAD RECEIVED FROM THE RWANDAN GOVERNMENT. THE HCHR HAS BEEN WORKING HARD TO DEVELOP EFFECTIVE PROGRAMS. MOREOVER, AYALA CONTINUED, ADMINISTRATION OF JUSTICE PROGRAMS ARE CLOSELY CONNECTED WITH THE MONITORING PROGRAM. THE GOR WELCOMES MONITORS BECAUSE THEY CONTRIBUTE TO USEFUL PROGRAMS. WITHOUT THIS CONNECTION, THE GOVERNMENT MIGHT BEGIN TO SEE THEM AS A NUISANCE, SINCE THEIR PRIMARY ROLE WOULD THEN BE TO MONITOR GOVERNMENT ACTIVITIES AND MISDEEDS.

9. AYALA SAID HE IS DEVOTING CONSIDERABLE ATTENTION TO THE PROBLEM OF COORDINATION ON ADMINISTRATION OF

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CONFIDENTIAL

PAGE 03 GENEVA 00350 02 OF 03 180946Z  
ANXIOUS TO GET INVOLVED AND CAN MAKE A USEFUL  
CONTRIBUTION SINCE IT HAS A TREMENDOUS CAPACITY FOR  
BOTH FUND-RAISING AND PROGRAM DEVELOPMENT. AYALA  
STRESSED, HOWEVER, THAT HE WAS GIVEN THE COORDINATING  
MANDATE BY THE UNGA AND HE CANNOT RELINQUISH IT.  
LOWELL ADDED THAT THE HCHR ALREADY HAS THE STRUCTURES  
ON THE GROUND NECESSARY TO COORDINATE ADMINISTRATION  
OF JUSTICE PROGRAMS AND THAT IT WOULD BE DUPLICATIVE  
FOR UNDP TO SET UP ITS OWN STRUCTURES.

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INVESTIGATIONS  
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10. AYALA LASSO DESCRIBED HIS DECEMBER MEETING WITH  
JUSTICE GOLDSTONE TO DISCUSS THE RELATIONSHIP BETWEEN  
THE HUMAN RIGHTS FIELD MISSION AND THE OFFICE OF THE  
RWANDA WAR CRIMES PROSECUTOR. AYALA TOLD GOLDSTONE  
HE WAS PREPARED TO DISBAND THE FIELD MISSION'S  
SPECIAL INVESTIGATION UNIT OR TO TRANSFER IT TO THE  
TRIBUNAL. GOLDSTONE ASKED THAT THE UNIT BE PUT UNDER  
THE PROSECUTOR'S CONTROL BUT THAT IT BE KEPT IN  
OPERATION UNTIL HIS OWN TEAM WAS ON THE GROUND.  
AYALA AGREED TO DO SO.

11. AYALA REMARKED THAT IT WAS IMPORTANT FOR  
INVESTIGATIONS TO CONTINUE, SINCE THIS IS A MAJOR  
ACTIVITY REQUIRED FOR NATIONAL RECONCILIATION. HE  
SAID THAT A TEAM FROM THE PROSECUTORS OFFICE WILL  
ARRIVE IN RWANDA THIS WEEK TO BEGIN WORK. NO  
INDICTMENTS ARE EXPECTED BEFORE THE FALL OF 1995.

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PAGE 04 GENEVA 00350 02 OF 03 180946Z  
COMPARED TO THE SLOW START OF THE YUGOSLAVIA  
TRIBUNAL, HOWEVER, THIS IS NOT A BAD TIMETABLE.  
AMBASSADOR SPIEGEL COMMENTED THAT WE COULD NOT WAIT  
FOR THE FIRST INDICTMENTS TO BEGIN THE PROCESS OF  
NATIONAL RECONCILIATION IN RWANDA.

12. AYALA SAID THE HUMAN RIGHTS FIELD MISSION WILL  
IN ANY EVENT MAINTAIN A SMALL INVESTIGATIONS UNIT OF  
THREE TRAINED INVESTIGATORS AND A FORENSIC EXPERT  
FROM THE NETHERLANDS. THESE INDIVIDUALS WILL ASSIST  
WITH THE MANDATE OF UNHRC SPECIAL RAPPORTEUR  
DEGNI-SEGUI, WHICH INCLUDES INVESTIGATING HUMAN  
RIGHTS ABUSES. AYALA SAID HE WILL OVERSEE  
COORDINATION BETWEEN THE SPECIAL RAPPORTEUR AND THE  
PROSECUTOR'S OFFICE TO AVOID POSSIBLE FRICTIONS.

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RESOURCES  
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13. AYALA EXPRESSED DEEP CONCERN ABOUT THE STATUS OF  
FUNDING FOR HIS OPERATIONS IN RWANDA. HE LAMENTED  
THAT WHILE THE DEPARTMENT OF HUMANITARIAN AFFAIRS IS  
APPEALING FOR 600 MILLION DOLLARS AND THE UNDP IS

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CONFIDENTIAL PTQ0119

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PAGE 01  
ACTION IO-16

GENEVA 00350 03 OF 03 180947Z

INFO	LOG-00	AF-01	AID-01	AMAD-01	ARA-01	CIAE-00	OASY-00
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	TRSE-00	USIE-00	SA-01	PRM-10	PRME-01	DRL-09	G-00
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P 180938Z JAN 95  
FM USMISSION GENEVA  
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C O N F I D E N T I A L SECTION 03 OF 03 GENEVA 000350

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APPEALING FOR 700 MILLION DOLLARS FOR THEIR RWANDA  
PROGRAMS, THE HCHR HAS BEEN UNABLE TO RAISE EVEN A  
FEW MILLION. LOWELL POINTED OUT THAT OF THE 4.5  
MILLION PLEDGED FOR THE RWANDA HUMAN RIGHTS PROGRAM,  
ONLY 1.9 MILLION HAS ACTUALLY BEEN CONTRIBUTED.  
FUNDING WILL RUN OUT COMPLETELY BY THE END OF  
FEBRUARY. THE HCHR HOPES FOR NEW COMMITMENTS OF 5.6  
MILLION DOLLARS TO MAINTAIN THE FIELD MONITORING  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 GENEVA 00350 03 OF 03 180947Z  
PROGRAM FOR ANOTHER 6 MONTHS AND 4.8 MILLION DOLLARS  
FOR ITS PROGRAMS ON ADMINISTRATION OF JUSTICE.

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IN-COUNTRY COORDINATION  
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14. ASSISTANT SECRETARY MOOSE ASKED AYALA ABOUT HIS  
RELATIONSHIP WITH UNAMIR AND OTHER ORGANIZATIONS ON

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THE GROUND IN RWANDA. AYALA REPLIED THAT COOPERATION WITH UNAMIR IS GOOD. UNAMIR HAS BEEN PROVIDING SECURITY FOR HIS PERSONNEL. ON THE OTHER HAND, AYALA CONTINUED, HUMAN RIGHTS ISSUES CAN OFTEN BE INCONVENIENT FOR POLITICAL ENVOYS WHO ARE WORKING FOR AGREEMENTS ON NATIONAL RECONCILIATION. SUCH AGREEMENTS SOMETIMES SEEM TO REQUIRE TURNING A BLIND EYE TO HUMAN RIGHTS VIOLATIONS. AYALA SAID HE COULD NOT ACCEPT SUCH A SITUATION, AND WOULD INSIST THAT HUMAN RIGHTS BE TAKEN INTO ACCOUNT.

15. IN RESPONSE TO A FOLLOW-UP QUESTION, AYALA SAID HE HAS NOT BEEN CONTACTED IN CONNECTION WITH THE UPCOMING FEBRUARY REGIONAL REFUGEE CONFERENCE. MOOSE COMMENTED THAT AYALA SHOULD DEFINITELY BE INVOLVED. SPIEGEL SAID HE WOULD SPEAK TO THE UNHCR TO ENSURE THAT AYALA IS ASKED TO PARTICIPATE.

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CONCLUSION  
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PAGE 03 GENEVA 00350 03 OF 03 180947Z

16. THE MEETING ENDED WITH BRIEF COMMENTS ON THE RWANDA OPERATIONAL SUPPORT GROUP, WHICH WOULD MEET THE AFTERNOON OF JANUARY 17 AND IN WHICH AYALA WOULD PARTICIPATE. A FULL REPORT OF THE ROSG MEETING IS PROVIDED BY SEPTTEL. SPIEGEL

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